The Defense Department Recommended Program Force Increases and Related Actions

The principal objective of this program is to make possible a significant increase in our military strength by 1 January 1962 and to further increase it in the months immediately following. With the exception of selected measures for our nuclear forces, this program focuses on building up our nonnuclear military power. The following types of actions are included:

- 1. Accelerating production of non-nuclear equipment, ammunition and stocks.
  - Bringing active units to a higher manpower level.
  - 3. Increasing our sea and air lift capability.
- 4. Calling up ground, tactical air, and anti-submarine reserve units to active duty and intensively training them.
- 5. Provision for deploying additional ground and air units to Europe.

The program would permit the addition of approximately 450,000 military personnel to our Armed Forces and 40,000 civilians. The additional new obligation authority required for FY 1962 would be approximately \$4.3 billion.

At present we have a total of 17 Army and Marine divisions, of which approximately 14 can be considered combat-ready. By the addition of 4 Army and I Marine reserve divisions, and the reorganization of the 3 Army STRAF divisions, the new program would provide a total of 22 combat-ready divisions by approximately January 1.

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The major air strength increases are provided by the calling to active duty of 21 fighter and 6 transport Air National Guard Squadrons. These squadrons would be available for deployment before January 1.

Such a partial mobilization would require a Presidential declaration of a limited National Emergency. This declaration would be required by September 1 if the recommended build-up and deployment of forces was to be completed by January 1, 1962 or shortly thereafter.

The recommended procurement actions are limited to those items that can be delivered in FY 1962 and therefore bear most directly on the prospective crisis. These procurement actions do not depend on the declaration of a national emergency; it is most important that immediately budgetary action be taken on them. There is a lead time of many months in obtaining a significant increase in production; stocks of some important categories of non-nuclear material are in extremely short supply.

The Joint Chiefs of Staff<sub>a/</sub> consider "that the posture resulting from this partial mobilization, the deployments considered, and the anticipated contributions of NATO allies will:

- "a. Provide to USCINCEUR/SACEUR the capability to initiate military measures to reopen access to Berlin.
- Preliminary plans of the Joint Staff provided for the addition of 559,000 military and 40,500 civilian personnel and an increase of \$6.9 billion in FY 1962 NOA. These have been scaled down in this proposal to actions more directly related to the Berlin crisis.

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"b. Provide sufficient forces to wage non-nuclear warfare on a scale which will indicate our determination and provide for some additional time to begin negotiation before resorting to nuclear warfare.

"c. Provide increased readiness for the use of nuclear weapons should escalation to this level become necessary."

The scale and character of many of the recommended actions yield long term as well as short term benefits. \$1.5 billion, about one third of the total, is for procurement of items that should be bought in any case. About \$.2 billion additional will be devoted largely to rehabilitating ships and aircraft whose utility will extend well beyond an immediate crisis. As for the remaining \$2.7 billion, if used, it will have been a contribution to an important political objective and it will provide our military forces with useful large scale training in mobilization and deployment.

Attachment I is a summary of the actions called for in this program.

Attachment II is a Financial Summary.

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u • **				•
	Date	Increase in		
. The state of th	Decision	Personnel	Increase in	12 Months
Action	Required	Strength	FY 62 NOA <sup>a</sup>	Cost b
			(in millions)	
General			<b>,</b>	(III IIIIIIII)
1. Obtain authority to call up selected reserve forces; declare a National Emergency	9/1			
Littergency	7/1			
2. Extend terms of service of active duty personnel; extend tours of duty	- 4-			
abroad (except for hardship areas)	9/1		~ ~	
3. Increase the draft call beginning in September	8/1			
4. Modify policy on dependents abroad				
a. Stop movement abroad	11/1			
b. Return dependents in Europe	11/1			
Army				
5 Make 3 STRAF divisions combat				
ready ,	9/1			
a. Add to army training base to				
relieve STRAF of training function b. Fill out STRAF units to full	n	18,200	108	135
TO&E strength		23,000	138	170
c. Add support units to STRAF		35,000	210	260
6. Strengthen Army forces in Europe	9/1			
a. Bring 7th Army to full TO&E		7,000	42	52
b. Bring other Army units in Europe				
to full TO&E		7,000	42	52
c. Add support units		50,000	300	375
* *				- · <del>-</del>

a. This program assume that units in Europe will be at full combat readiness and that 2 additional U.S. divisions will be deployed by 1/1/62; 2 more by 2/1/62; and 2 more by 3/1/62. 2 airborne, 2 National Guard, and 4 Marine divisions remain in U.S. on 3/1/62. b. Includes personnel and O&M costs.

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7	•	Date	Increase in		
*		Decision	Personnel	Increase in	12 Months
		Required	Strength	FY 62 NOA	
		-10 401100	our engen		Cost
				(in millions)	(in millions)
7.	Expand the training base capacity	9/1	10 200		•
	and the capacity	Start	10,300	60	75
8.	Mobilize 4 National Guard Divisions		•••		
•	Tractonal Guard Divisions	9/1	135,000	747	1,000
9.	Preparation of Army Logistical Base	8/1			
	1 Dage	0/1		151	
10.	Deploy forces to Europe				
	a. Transport 6 div to Europe	10/1		83	
	b. Provide facilities in Europe	9/1		· -	<b>~</b> •
	•	<i>,,</i> -		33	
	Total Army personnel and O&M Incre	ase	285,500	1931	2 110
•			205,500	1431	2,119
11.	Army Procurement	7/15			
	a. Weapons and Ammunition	1713			
	Tanks (reworked)			64	
	Artillery			. 14	
	Anti-tank and tactical air defense				
<i>i</i> .	weapons				
	Small arms			34	
	Ammunition			12	•
	Sub-total			280	
1-				404	
c	adpoint venicles		•	39	
C	The Process of the Pr				
.1	Equipment  Construction and other heavy			32	
a	and outer neavy				
	Equipment			· 77	
m	atal Anno D			<del></del>	
1	otal Army Procurement			552	
T	otal Army				
	<b></b>			2483	2,119

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Date

Increase in

			Increase in			
		Decision	Personnel	Increase in	n 12 Months	
		Required	Strength .	FY 62 NOA	Cost	
					s) (in millions)	)
				·	• •	•
Navy						
	ncrease amphibious lift to 2					
division c	apability (reactivate 22 ships)	7/15	7,300	82	41	
	crease administrative lift					
, a.	Schedule 17 MSTS active trans-					
	ports to arrive Europe by	_				
_	15 December (54,000 men)	10/20			ou and	
ь.	Schedule 25 preallocated MSTS					
	transports to arrive Europe	_				
	15 December (79,000 men)	10/10	600	2	2	
c.	Transport cargo for a and b	10/10	to (09			
14. Re	tain ships planned for deactiva-				•	
	ide ASW aircraft					
a.	Retain 1 CVA	7/15	3,700	23	27	
ъ.	Retain 1 CVS	7/15	2,800	11	12	
c.	18 VP/VS squadrons	9/1	3,800	17	18	
	Retain 10 DD, DER and APA	9/1	1,800	8	8	
15. Acti	vate 40 DD/DEs for anti-submar	ine				
patrols	200, 200, 200, 200, 200, 200, 200, 200,	11/1	6,200	20	35	
•		/ -	0,200	20	33	
16. Acti	vate ll fleet support ships	11/1	2,800	7	11	
17. Rais	se active fleet from 82% to 91%					
strength		11/1	60,000	197	293	
· ·		, -	00,000	171	275	
18. Nava	al aircraft reworks (1007 aircraft	8/1	<del></del>	70		
<b>.</b>	l Navy Personnel and O&M	•	89,000	437	447	

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•	·	Date Decision Required	Increase in Personnel Strength	FY 62 NOA	12 Months Cost (in millions)
19.	Navy - Procurement  a. Missiles  b. ASW expendable ordnance c. General expendable ordnance d. Communication equipment e. Sonobuoys  Total Navy Procurement	7/15		294 30 57 4 53	
20.	Call up 4th Marine Div.	10/1	42,000	220	278
21.	Marine Corps Procurement  Total Marine Corps			<u>67</u> 287	
	Total Navy and Marine Corps		131,000	1162	725

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ease in ( <u>in millions</u> ) onnel Increase in gth FY 62 NOA	(in millions) 12 months Cost
. 8	38
5	10
. 90	105
16	32
37	49
31	38
0 8	
0 48	48
? 64	201
307	521
120 303 423	  521
	303 423

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#### Attachment II

#### Financial Summary

	Increase In Strength	Increase in FY 62 NOA (in millions)
Army	•	•
Personnel and O&M Procurement Total	285,000	1931 _552 2483
Navy and Marine Corps		
Personnel and O&M Procurement Total	131,000	657 <u>505</u> 1162
Air Force		
Personnel and OEM Procurement Total	27,000	307 <u>423</u> 730
TOTAL		
Personnel and O&M Procurement Total	443,000	2895 1480 4375

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